

## Message Text

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ACTION EA-09

INFO OCT-01 ISO-00 PM-04 NSC-05 SP-02 SS-15 DODE-00 H-01

L-03 ACDA-07 CIAE-00 INR-07 NSAE-00 INRE-00 NSCE-00

SSO-00 /054 W

-----090247Z 079841 /70

O R 090100Z MAR 77

FM AMEMBASSY SEOUL

TO SECSTATE WASHDC IMMEDIATE 2520

INFO CINCPAC

C O N F I D E N T I A L SEOUL 1882

CINCPAC FOR POLAD

E.O. 11652: GDS

TAGS: MARR

SUBJ: CONGRESSIONAL INQUIRY ON ARMISTICE AGREEMENT PARA 13D

REF: (A) STATE 47436 (032037Z MAR 77), (B) SEOUL 322 (130855Z  
JAN 77)

1. WE FULLY AGREE WITH DEPARTMENT'S IMPRESSION THAT NORTH KOREA HAS SHOWN NO WILLINGNESS TO PERMIT IMPLEMENTATION OF PARA 13D OF ARMISTICE AGREEMENT. WHILE NORTH HAS NEVER ADMITTED VIOLATION OF THAT PROVISION, IT NEVER PERMITTED THE OPERATION OF NEUTRAL NATION INSPECTION TEAMS ESSENTIAL TO 13D IMPLEMENTATION, BUT HAS CONSISTENTLY VIOLATED THE RESTRICTIONS IMPOSED ON IMPORT OF NEW WEAPONRY. RECENT CONTACTS WITH MEMBERS OF NEUTRAL NATIONS SUPERVISORY COMMISSION INDICATE THAT DESPITE RELATIVELY MORE FRIENDLY ATTITUDE OF NK PERSONNEL (REF B) SCOPE OF NNSC MOVEMENT PERMITTED IN NORTH REMAINS AS LIMITED AS EVER, BEING RESTRICTED CHIEFLY TO GUIDED TOURS OF PRESELECTED AREAS, WHILE MANY REQUESTS FOR TRAVEL ARE SIMPLY IGNORED.

2. UNC HAS REPEATEDLY NOTED ITS WILLINGNESS TO RECONSIDER  
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APPLICATION OF PARA 13D ON RECIPROCAL BASIS, BUT HAS RECEIVED NO INDICATION TO DATE THAT PYONGYANG IS PREPARED TO RESPOND CONSTRUCTIVELY. MOST RECENT TREATMENT OF THIS SUBJECT IN ANY MAC UNIT WAS 378TH MAC MEETING AUGUST 5, 1976, WHEN UNC REITERATED ITS WILLINGNESS TO APPROACH 13D ON BASIS OF MUTUAL EFFORT. NK RESPONSE WAS A DEMAND FOR UNILATERAL WITHDRAWAL OF WEAPONS BY UNC SIDE. A SIMILAR PROPOSAL

BY THE UNC ON JUNE 28, 1976 HAD BEEN REJECTED AS "ILLOGICAL AND BRIGANDISH CHICANERY."

3. ON JUNE 28, 1973, UNC NOTED, WITH PHOTOGRAPHS, THE PRESENCE IN NORTH KOREA OF WEAPONS SUCH AS MIG-21S, KOMAR GUIDED MISSILE PATROL CRAFT, AND T-54 AND T-55 TANKS, AS EVIDENCE OF CONTINUED NK VIOLATION OF 13D. RESPONSE WAS THAT NK WEAPONRY WAS PRODUCT OF "JUCHE" (SELF-RELIANT) INDUSTRY AND "THEREFORE IT HAS NOTHING TO DO WITH SUB-PARAGRAPH 13D OF THE ARMISTICE AGREEMENT." WE HAVE SEEN NO INDICATION OF ANY CHANGE IN THIS NORTH KOREAN POSITION, AND NORTH CONTINUES TO RECEIVE MODERN WEAPONS, SUCH AS THOSE NOTED AT THAT MEETING, WHICH DO NOT APPEAR TO BE WITHIN CAPABILITY OF NORTH OT MANUFACUTURE. MOST SIGNIFICANT QUANTITY HAS BEEN RECEIVED WITHIN PAST FIVE YEARS.

4. ON THE OTHER HAND, WE AGREE THAT NORTH KOREAN PRODUCTION CAPABILITY, WHILE NOT NECESSARILY "SELF-SUFFICIENT" IS SUCH AS TO GIVE NORTH A SIGNIFICANT ADVANTAGE OVER THE PRESENT LEVEL OF ROK ARMS MANUFACTURE. NORTH KOREAN PRODUCTION OF ITEMS SUCH AS ARTILLERY, TANKS, AND SUBMARINES IS NOT MATCHED AND IN SOME CASES NOT EVEN APPROACHED BY ROK INDUSTRY.

5. IT SHOULD BE NOTED, FURTHERMORE, THAT EFFECTIVE DEFENSE OF KOREA AT PRESENT DEPENDS IN PART ON ABILITY OF UNC TO INTRODUCE ADDITIONAL FORCES AND MATERIEL IN SUPPORT OF THOSE NOW PRESENT. THIS IS PARTICULAR Y TRUE IN REV\$ 59 #8&#-  
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BAPERFORMANCESAIRCRAFT, IN WHICH NORTYSKOREA HAS SUBSTANTIAL NUMERICAL ADVANTAGE EVEN WITH U.S. FORCES PRESENT. RE FRASER'S STATEMENT THAT MILITARY BALANCE HAS BEEN RESTORED, RECENT STUDIES INDICATE THIS IS NOT THE CASE.

6. FOR THESE REASONS, WE SHARE DEPARTMENT'S VIEWS REGARDING THE RISKS OF IMPLEMENTING 13D AND THE UNLIKELIHOOD IN ANY EVENT OF NORTH KOREA'S ALLOWING IT TO BE PUT INTO EFFECT. AS APPROPRIATE OPPORTUNITIES ARISE IN MAC ORGANS WE WOULD EXPECT UNC TO MAINTAIN ITS PRESENT POSITION ON RECIPROCAL APPLICATION OF 13D BUT DOUBT THAT NEW MAJOR INITIATIVES ON THIS SUBJECT WOULD BE CONSTRUCTIVE.  
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## Message Attributes

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**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009